

## Message Text

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47

ACTION EUR-25

INFO OCT-01 IO-12 ADP-00 CIAE-00 PM-09 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12 TRSE-00

MBFR-03 SAJ-01 SS-15 NSC-10 DODE-00 ACDA-19 NIC-01

EURE-00 EB-11 RSR-01 /149 W  
----- 101901

P R 181536 Z MAY 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 5139

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION BERLIN

USMISSION NATO BRUSSELS

USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 02 BONN 07172

E. O. 11652: GDS

TAGS: PFOR, PGOV, GW, GE, WB, UR, UN

SUBJECT: UN REGISTRATION OF QA AND FQP

REF: A) STATE 88352; B) BONN 6464

SUMMARY: AFTER FURTHER DISCUSSION OF QA REGISTRATION PROBLEM AT BONN GROUP MEETINGS ON MAY 15 AND 17, ALLIED AND FRG REPS HAVE AGREED TO RECOMMEND TO AUTHORITIES ONE FURTHER APPROACH TO THE SOVIETS IN WASHINGTON WHICH WOULD SUGGEST THAT THE FOUR POWERS PROCEED NOW TO REGISTER THE QA AND FQP AND HAVE ALL ACTION ON THE INNER-GERMAN ARRANGEMENTS DELAYED UNTIL AFTER THE FRG AND GDR HAVE ENTERED THE UN. END SUMMARY.

1. IN FURTHER CONSIDERATION OF THE REGISTRATION PROBLEM, THE MAIN DIFFERENCES HAVE OCCURRED BETWEEN THE FRG AND FRENCH SIDES. THE FRENCH REP SAYS THAT HIS AUTHORITY  
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TIES WILL UNDER NO CONDITION AGREE TO PROCEED TO REGISTRATION WITHOUT SOVIET PARTICIPATION. IN THE FRENCH VIEW, THE LATEST SOVIET PROPOSAL IS ACCEPTABLE AS IT STANDS ( STATE 83337). THE FRENCH REP SAID HE CAN AGREE TO MAKE ONE FURTHER APPROACH TO THE SOVIETS IN AN ATTEMPT TO GET THEM TO DROP GDR FILING OF THE SENAT-GDR ARRANGEMENTS, BUT THAT IF THIS IS NOT POSSIBLE, HE COULD NOT AGREE TO AN ALLIED DISCLAIMER AS PROPOSED IN PARA 3 ( E) OF REF B.

2. THE FONOFF REP ( BLECH) HAS ARGUED AGAINST ANY ALLIED ACTION WHICH WOULD AMOUNT NOW TO A DECISION ON HOW THE INNER- GERMAN ARRANGEMENTS ARE TO BE HANDLED. ALTHOUGH TAKING NOTE OF ALLIED HESITATION TO CONSIDER FRG REGISTRATION OR FILING OF THE SENAT- GDR ARRANGEMENTS, BLECH SAYS THE GERMAN SIDE FEELS MORE STUDY IS NECESSARY. THEY WOULD THEREFORE PREFER A PROCEDURE WHICH WOULD LEAVE OPEN THE WESTERN POSITION HOW THE INNER- GERMAN ARRANGEMENTS SHOULD BE HANDLED BY THE TWO GERMAN STATES. IN THE GERMAN VIEW THIS LEAVES TWO ALTERNATIVES: A) REGISTRATION OF THE QA AND FQP BY THE FOUR POWERS WITH NO ACTION BY THE TWO GERMAN STATES AT THIS TIME; OR B) REGISTRATION OF THE QA AND FQP AND FILING OF THE INNER- GERMAN ARRANGEMENTS BY THE THREE POWERS OR BY ONE OF THE THREE POWERS WITHOUT SOVIET PARTICIPATION. IN ALL DISCUSSIONS, BLECH HAS STRESSED THAT IT IS ABSOLUTELY NECESSARY FOR THE FRG TO HAVE REGISTRATION COMPLETED BEFORE IT SUBMITS ITS APPLICATION FOR UN MEMBERSHIP.

3. THE RESULT OF THESE DISCUSSIONS HAS BEEN AGREEMENT TO RECOMMEND TO AUTHORITIES A FURTHER APPROACH TO THE SOVIET WHICH IS A SLIGHTLY REVISED VERSION OF THE PROPOSAL MADE IN PARA 3 OF REF ( B). THE MAIN DIFFERENCE IS THAT INSTEAD OF THREATENING THE SOVIETS WITH A COUNTER STATEMENT IF THE GDR FILES THE SENAT- GDR ARRANGEMENTS, THE THREE POWERS WOULD PROPOSE THAT THE QUESTION OF REGISTRATION OF ALL INNER- GERMAN ARRANGEMENTS BE DELAYED UNTIL AFTER THE FRG AND GDR HAVE ENTERED THE UN.

4. IN MAKING THIS PROPOSAL, BLECH ADMITTED THAT IT WAS REALLY A STALLING TACTIC TO ENABLE US TO ACHIEVE REGISTRATION

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TRATION OF THE QA NOW WITHOUT MAKING ANY COMMITMENTS ON THE INNER- GERMAN ARRANGEMENTS. HE ADDED, HOWEVER, THAT IT WAS ATTRACTIVE TO THE GERMAN SIDE BECAUSE IT: A) PROVIDES MORE TIME FOR STUDY OF THE LEGAL PROBLEMS CONNECTED WITH REGISTRATION OF THE INNER- GERMAN ARRANGEMENTS; AND B) WOULD POSTPONE ANY ACTION BY THE GDR UNTIL AFTER THE FRG HAD BECOME A MEMBER OF THE UN. UNDER THESE

CONDITIONS THE FRG COULD REPLY ON ITS OWN BEHALF, IF AS  
EXPECTED, THE GDR TOOK PREJUDICIAL ACTION ON THE SENAT-  
GDR ARRANGEMENTS. BLECH SAID THE FRG VIEW AT THE MOMENT  
TENDE TO BE THAT THE SENAT- GDR ARRANGEMENTS WERE NOT  
OBJECTS FOR REGISTRA  
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P R 181536 Z MAY 73  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC PRIORITY 5140  
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C O N F I D E N T I A L SECTION 02 OF 02 BONN 07172

SAID THE GERMAN SIDE WOULD PROBABLY WISH TO BUILD ON  
THIS BASIS TO ARGUE THAT THE SENAT- GDR ARRANGEMENTS  
SHOULD ALSO NOT BE PRESENTED TO THE UN.

5. BONN GROUP REPS HAVE AGREED ON THE FOLLOWING OUTLINE  
OF A PRESENTATION, WHICH WOULD BE MADE BY ASSISTANT  
SECRETARY STOESSEL IN WASHINGTON, FOR RECOMMENDATION TO  
CAPITALS. THE FINAL POINT CONCERNING A REGISTRATION OF  
THE INNER- GERMAN ARRANGEMENTS HAS BEEN LEFT VAGUE  
PURPOSELY BECAUSE BLECH SAYS HE CANNOT AT THIS TIME  
COMMIT THE FRG TO ANY ACTION, NOT EVEN TO AN AGREEMENT  
TO RAISE THE SUBJECT WITH THE GDR. THE POINTS ARE AS  
FOLLOWS:

1. THE SOVIET REPLY OF APRIL 30 IS NOT ENTIRELY  
SATISFACTORY. WE CANNOT AGREE WITH THE TREATMENT  
PROVIDED FOR THE INNER- GERMAN ARRANGEMENTS, NOR  
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CAN WE CO- MIT OTHER STATES TO A SPECIFIC ACTION.

2. WE CONTINUE TO BELIEVE THAT OUR INITIAL PRO-  
POSAL FOR QUADRIpartite REGISTRATION AND FILING IS  
IN ACCORDANCE WITH UN PROCEDURES, THE NATURE OF THE

DOCUMENTS THEMSELVES AND DOES NOT PREJUDICE THE  
POSITIONS OF ANY OF THE STATES CONCERNED.

3. HOWEVER, IN THE INTEREST OF EXPEDITING REGIS-  
TRATION, WE WOULD BE PREPARED TO ACCEPT THE SOVIET  
PROPOSAL INsofar AS IT RELATES TO QUADRIpartite  
REGISTRATION OF THE QUADRIpartite AGREEMENT AND THE  
FINAL QUADRIpartite PROTOCOL, WITH NO ACTION BEING  
TAKEN BY THE FOUR POWERS ON THE INNER- GERMAN ARRANGE-  
MENTS.

4. CONCERNING THE SUPPLEMENTARY ARRANGEMENTS, IT  
WOULD APPEAR TO US MORE APPROPRIATE FOR BOTH GERMAN  
STATES, TO USE THE TIME REMAINING BEFORE THEIR ENTRY  
INTO THE UNITED NATIONS TO CLOSELY EXAMINE THE  
QUESTION OF REGISTRATION. IN THIS CONNECTION, ONE  
ASPECT TO BE CONSIDERED IS WHETHER, AND IF THE  
OCCASION ARISES, UNDER WHICH CIRCUMSTANCES, A CO-  
ORDINATED REGISTRATION OF THE SUPPLEMENTARY AGREE-  
MENTS-- CONSISTENT WITH THE COMMON REGISTRATION OF  
THE QA AND THE FQP-- CAN BE CONSIDERED.

6. EMBASSY COMMENT: WE BELIEVE THAT THE ABOVE PROPOSAL  
IS A LOGICAL DEVELOPMENT FROM OUR LAST PRESENTATION  
( BONN 3249) AND THE SOVIET RESPONSE. WE ARE NOT, HOWEVER  
SANGUINE THAT THE SOVIETS WILL AGREE TO GO ALONG. IN  
BONN GROUP DISCUSSIONS WE HAVE MADE CLEAR OUR VIEW THAT  
CONSIDERATION SHOULD BE GIVEN TO ACTION BY THE WESTERN  
SIDE ALONE IF THE SOVIETS DO NOT SEEM WILLING TO AGREE  
TO REGISTRATION BEFORE SUBMISSION OF THE FRG MEMBERSHIP  
APPLICATION. THE FRENCH REP CONTINUES TO SAY HIS AUTHOR-  
ITIES WILL NOT CONSIDER ANY ACTION WITHOUT THE SOVIETS.  
THIS SUGGESTS TO US THAT WE WILL SOON HAVE TO CONSIDER  
PLACING MORE PRESSURE ON THE FRENCH TO JOIN A TRIpartite  
ACTION OR TO CONSIDER A UNILATERAL STEP BY EITHER THE US

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OR UK TO MAKE SURE THAT REGISTRATION IS  
ACCOMPLISHED IN TIME.  
HILLENBRAND

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\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

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**TAGS:** PFOR, PGOV, GE, GW, UN, UR, WB  
**To:** BERLIN  
EUR  
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NATO BRUSSELS  
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SECSTATE WASHDC

USUN NEW YORK

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